



# BOARD OF COMMISSIONERS

1 S. Main St., 9<sup>th</sup> Floor  
Mount Clemens, Michigan 48043  
586.469.5125 ~ Fax: 586.469.5993  
www.macombBOC.com

## NOTICE OF MEETING

There will be a meeting of the **BOARD OF COMMISSIONERS** on **Wednesday**, January 20, 2016, **IMMEDIATELY FOLLOWING A FINANCE COMMITTEE MEETING WHICH BEGINS AT 4:30 P.M.**, on the 9<sup>th</sup> Floor of the County Administration Building, in the Commissioners' Board Room, Mount Clemens.

(Invocation this month is by Commissioner Andrey Duzyj)

## PRELIMINARY AGENDA

1. Correspondence from Executive
2. **COMMITTEE REPORTS:**
  - a) Infrastructure/Economic Development, January 19 **(to be provided)**
  - b) Finance, January 20 **(to be provided)**
3. Board Chair's Report **(to be provided)**
4. Quarterly Report (Q4 2015) for Veterans Services Department **(page 1)** **(attached)**
5. Presentation on Proposal for Veterans Millage Renewal in 2016/  
Laura Rios, Department of Veterans Services Director, and Pat Daniels,  
Veterans Services Commission Chair **(page 2)** **(attached)**
6. **RESOLUTIONS:**
  - a) Supporting the Board of Commissioners' Application for a 2016 **(attached)**  
Minigrant Program Project Grant (offered by Board Chair;  
recommended by Government Operations Committee on 1-12-16) **(page 22)**

## MACOMB COUNTY BOARD OF COMMISSIONERS

David J. Flynn – Board Chair  
District 4

Kathy Tocco – Vice Chair  
District 11

Steve Marino – Sergeant-At-Arms  
District 10

Andrey Duzyj – District 1  
Don Brown – District 7

Marvin Sauger – District 2  
Kathy Vosburg – District 8

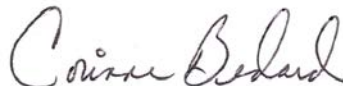
Veronica Klinefelt – District 3  
Fred Miller – District 9

Robert Mijac - District 5  
Bob Smith – District 12

James Carabelli – District 6  
Joe Sabatini – District 13

7. Correspondence:

- a) 1-8-16 memo from John Kinch, Executive Director of Community Mental Health, to Henry Yanez, Michigan House of Representatives, Regarding FY 2016 Rate Setting (page 23) **(attached)**



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**Corinne Bedard  
Committee Reporter**



# Macomb County Veterans Services

## Quarterly Report (2015 Q4)

Last Updated: **January 5, 2016**  
 Last Updated By: **Sharon Stahl**

### MISSION STATEMENT

To provide outstanding service to all veterans and their families who reside in Macomb County by maximizing the receipt of the veteran's benefits and eliminating or reducing the frustration and confusion of the benefit receipt process.

### VETERANS SERVICES COMMISSION MEMBERS

Pat M. Daniels, Chairman  
 Therese Wrobel, Vice - Chair; Secretary  
 Andy Knapp, Member-at-Large  
 Michael Salyes, Member-at-Large  
 Don Martindale, Member-at-Large

### KEY METRICS

	<u>2015</u>		<u>2014</u>	
	<u>Q4</u>	<u>YTD</u>	<u>Q4</u>	<u>YTD</u>
<b>1 Personal Contacts w/ Vets</b>				
World War II	162	823	267	1,146
Korea	159	716	174	748
Vietnam	666	3,062	753	3,419
Persian	238	1,065	287	1,189
Iraq	154	522	179	619
Peacetime	111	576	174	721
Visitor	27	1,125	37	89
<b>2 # of Claims (New/On-Going)</b>	723	3,018	741	3,287
<b>3 # of Fully Developed Claims</b>	261	691	80	350
<b>4 Federal Burial Allowance</b>	31	159	39	180
<b>5 # of County Burial Allowance (CBA)</b>	62	254	77	336
<b>6 Total Amt of CBA</b>	\$18,600	\$76,200	\$23,100	100,800
<b>7 # of Marker Reimbursement (MB)</b>	2	22	8	26
<b>8 Total Amt of MB</b>	\$200	\$2,200	\$800	2,600
<b>9 State Assistance (MVTf)</b>	34	119	37	147
<b>10 County Assistance (VRF)</b>	37	172	57	221
<b>11 Federal Claims Back Pay</b>	\$899,815	\$5,662,952	\$1,267,747	7,353,291
<b>12 Federal Claims Recurring</b>	\$134,915	\$790,581	\$162,456	1,004,300

### QUARTERLY ACCOMPLISHMENTS

- 1 Strategic Plan completed
- 2 VA office space complete

### UPCOMING ACTIVITIES

- 1 Veteran job fair October 21st
- 2 Host Region 10 VCAT Collaborative January 21st

### KEY ISSUES

- 1 Millage renewal and increase

# VETERAN MILLAGE MODEL & FORECAST

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Macomb County Department of Veterans Affairs

Presented by Altarum Institute

25 November 2015 (revised 8 December 2015)

# Current Status

- The Macomb County Department of Veterans' Services is supported by a special property tax millage of .04 mills.
  - This millage was approved in 2008 and renewed in 2012 with overwhelming support (68.0% in Nov'08 and 80.8% in Aug'12).
  - The current millage is authorized through 2018.
- The Department of Veterans' Services budget for 2016 is \$1,298,061, a decrease of \$22,355 from 2015.
  - Revenue for 2016 is budgeted at \$1,027,329. 98% of budgeted revenue comes from the dedicated property tax millage.
  - Expenditures in excess of revenue will be supported by drawing down the Veterans Affairs fund balance. For 2016, the fund balance is budgeted to decrease from \$773,057 to \$502,375.
  - The fund balance is forecasted to be \$11,404 by the end of 2018.

# Exploring Sustainability

- Altarum Institute was retained to assess sustainability of Department expenditures at the current millage level.
  - Altarum created a model to forecast revenue and expenditures through 2027.
  - Current staffing levels and other resource requirements were maintained through 2027. The current millage was applied to current trends in the property tax base.
  - Sustainability was identified as revenue in balance with expenditures such that the fund balance was positive but not exorbitantly high and stable over time.
- Sustainable millages to support current and expanded services for the Department were determined.

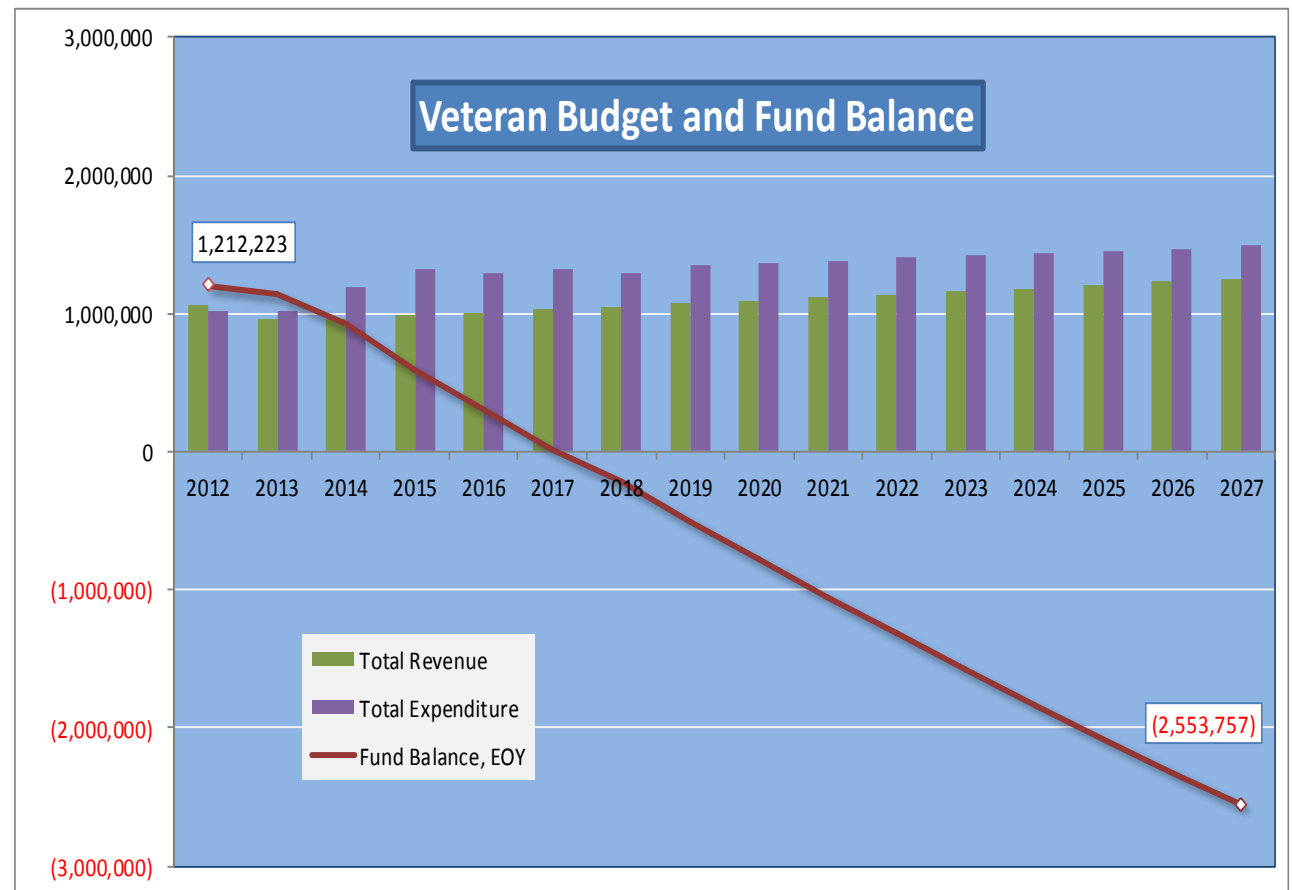
## Current Scenario

Maintain .040 Millage  
Maintain current services.

Revenue increases from \$1.01M in '16 to \$1.25M in '27.

Expenditures increase from \$1.30M in '16 to \$1.49M in '27.

Fund Balance **negative** by end of 2018 and **(\$2.55M)** by 2027.



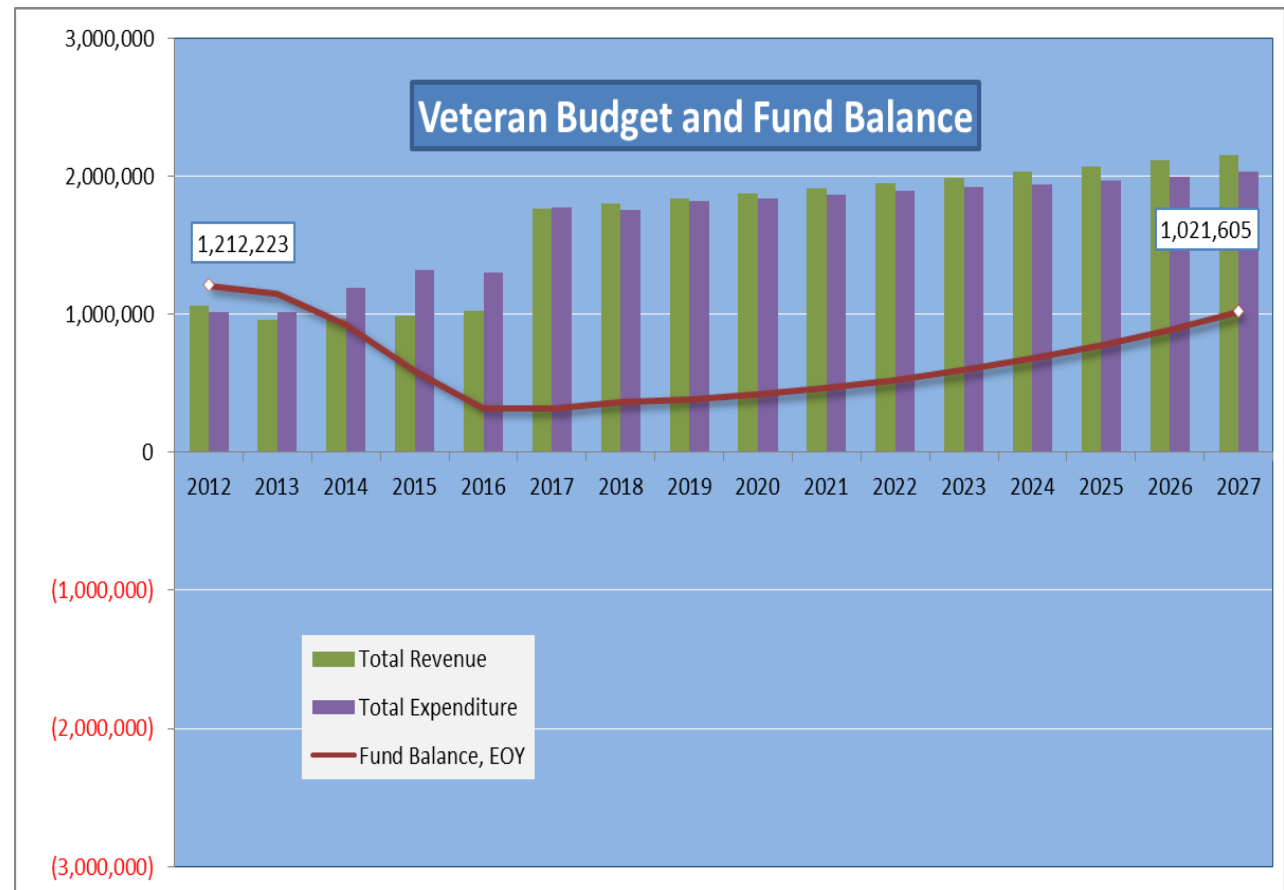
## Recommended Scenario

Millage at .069  
Services expanded  
(see following slides)

Revenue increases from \$1.03M in '16 to \$2.15M in '27.

Expenditures increase from \$1.30M in '16 to \$2.03M in '27.

Average Fund Balance is 31% of Average Total Revenue for '18-'27.





## Expanded Services

The new millage supports current operations plus these service enhancements:

1. Staff Pay Adjustments – increase wages approximately \$10K/FTE
2. Add a seventh counselor
3. Increase Outreach – identify a satellite facility to increase outreach for existing counselors
4. Transportation Program - add part-time staff to coordinate appointments with volunteer drivers and VA vehicles to improve access for Macomb veterans
5. Veteran Treatment Court – provide full time administrative support for program
6. Employment programs / Boot Camp – adopt program to provide 1 week/month of employment skills development and training.

# Expanded Services

- **Staff Pay Adjustments**

- Department has 11 FTEs with average personnel costs of \$70K/FTE.
- Oakland, Washtenaw and Wayne county Veteran Services departments have average personnel costs of \$98K/FTE.
- Increase wages approximately \$10K/FTE.
- A salary correction would improve staff retention and enhance recruiting.

- **Add a seventh counselor**

- Department expenditures are \$22.35/veteran in Macomb County.
  - Counties with comparable veteran populations spend between \$27/veteran and \$48/veteran for an average of \$32.20/veteran.
- Department counselors support an average of 11,814 veterans.
  - Counselors for comparable counties support between 5,796 AND 6,429 veterans per counselor for an average of 6,231 veterans/counselor.
  - A seventh counselor reduces the number of veterans served per counselor to 8,439.

# Expanded Services (continued)

- **Increase Outreach**

- Macomb County counselors operate from a single, permanent location
- Leasing retail/office space would assist current counselors to improve outreach.
  - Oakland County, with a similar geographic scale and veteran population, maintains two offices to improve access.
  - Kent County, after passing a veteran's millage, moved to a larger space to improve access.

- **Transportation Program**

- Inadequate and unreliable access to services is frequently cited as a barrier for Veterans, their families and caregivers.
  - The Department addresses this issue by issuing gas cards and bus passes.
  - Veterans with mobility restrictions and/or special requirements not accommodated by mass transit are not supported.
- A transportation program that recruits and screens volunteer drivers and coordinates vehicles and appointments could enhance access to local service providers.
  - Volunteer drivers are available. Programs are available to provide vehicles.
  - A program coordinator is needed to manage the schedule of drivers, vehicles and Veteran passengers.

# Expanded Services (continued)

- **Macomb County Veterans' Treatment Court (MCVTC)**
  - The MCVTC stated mission is *“To serve Macomb County veterans in the justice system through a specialized treatment court docket, focusing on substance abuse and mental health treatment, and by providing the tools required to lead productive and law-abiding lives.”*
    - These courts combine rigorous treatment and personal accountability, with the goal of breaking the cycle of drug use and criminal behavior.
    - VTCs prove to be a smart, cost-effective investment that helps put offenders on the road to recovery, effectively reducing recidivism.
  - Added administrative support for VTC's in the 16<sup>th</sup> Circuit and 41B District Courts will expand program capacity and improve responsiveness – enabling judges, lawyers and mentors to better serve Veterans that participate in the VTC program.

# Expanded Services (concluded)

- **Employment Programs/Boot Camp**

- Macomb/St. Clair MiWorks! is offering Job Seeker training sessions for Veterans and their spouses.
  - This ***Veteran Employability Boot Camp*** is unique to Macomb/St. Clair MiWorks!. Participants develop the skills needed to successfully complete the job search process. The Boot Camp covers résumé development, networking, and interviewing.
  - In this program's first year of operation, the employment model has allowed 77.5 percent of participating veterans to gain employment. These veterans earn an average hourly wage of \$15.59.
- The program runs the first week of each month.
- The operating costs of the program and minimal supplies would be supported by an enhanced millage. This allows the program to continue at no cost to participating veterans and spouses.

# Recommendation

- It is the recommendation of Macomb County Veterans Affairs Commission with the support of the Macomb County Veterans Services Department that:
  - A proposal to change the Veterans millage to .069 from .040 be placed on the \_\_\_\_ 2016 ballot.
  - This millage, if approved, would provide revenue to support current and expanded services as described above beginning in 2017.

# MODEL DETAILS

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# Forecast Model

- Revenue
- Expenses
  - Salary & Wage
  - Fringe
  - Operating Expenses
  - Internal Service Costs
  - Capital Outlay
- Other elements
  - Property tax base
  - County Veteran Population



# Revenue

- Property Tax Base – 2%/yr increase
- Millage @ 4/10 of a mil
- Adjustments
  - Add IFT Levy @ 2/10 of a mil
  - Subtract TIFA/DDA Levy @ 4/10 of a mil
  - Subtract 2% of above to allow for Appeals
- Other Revenue
  - Personal Services of \$18,150 ***eliminated after 2016***
  - No other revenue forecasted

## Salary & Wages

- Begins with 11 FTEs for 2016
  - Total Wages of \$442K
  - Total Comp of \$786K
- Adjustments
  - Wage Adjustments in '17 and '18 for Chief VSO and Counselors
  - Wages increasing 1.5%/yr
- Planning
  - User can add FTEs and can designate starting year
  - User can add one time (ie, non-recurring) salary adjustment in any year.

# Fringe

- Fringe Benefits are separated into two pools, FR\_% and FR\_Fix
- **FR\_%** are fringe benefits that are calculated as a percent of wages (23.99%) and includes:
  - FICA/Medicare (6.20% & 1.45%)
  - Pension (14.92%)
  - Other Fringes (1.39%)
- **FR\_Fix** are fringe benefits that are calculated as a fixed amount for every FT employee and includes:
  - Retiree Medical
  - Employee Health, Dental & Life
  - Employee Health increases 4%/year

# Operating Expenses

- **Supplies & Services**
  - Vet Commissioners (2% increase starting 2019)
  - Office Supplies (increases at half of FTE%)
  - Travel (increases at half of FTE%)
  - Printing/Advertising (2% increase starting 2019)
  - Training (increases at half of FTE%)
  - Burial/Grave Marker (matches VetPop 65+ plus 2%)
  - Relief Fund (matches VetPop Total plus 2%)
- **Conferences & Training** (increases @ half of FTE%)
- **Repairs & Maintenance** (2% increase starting 2019)
- **Planning** – can add expenses with varying start years and inflation rates

## Other Expenses

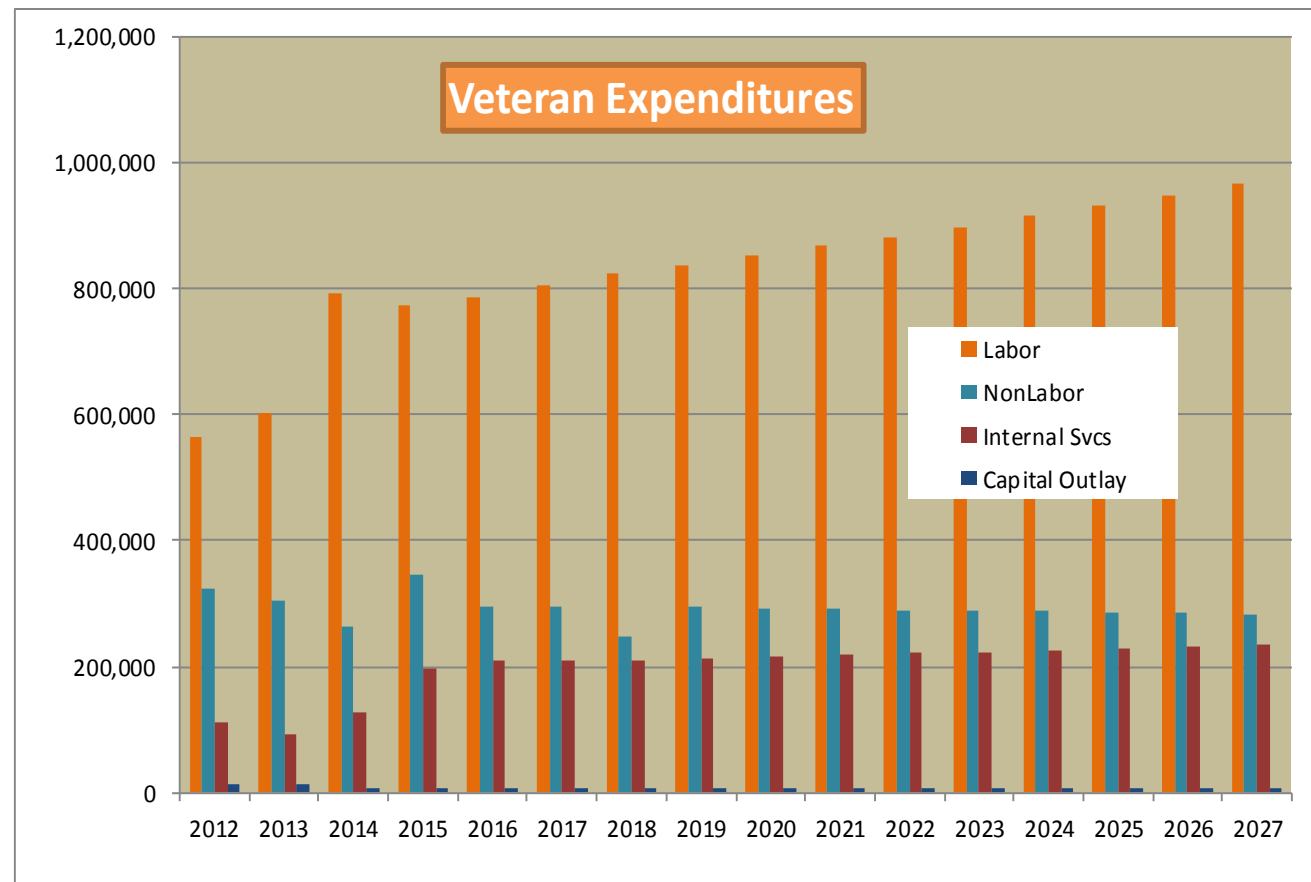
- **Internal Services**
  - Liability Insurance is 2% of Wages
  - Telephone increase @ 5%/yr
  - Indirect Cost Allocation – increases to match %change of FTEs+1%
- **Capital Outlay** - increases to match FTE%
  - Furniture & Equipment
  - Computer Equipment

## Baseline Expenditures

Maintain current resource levels.

Total expenditures increase 15% from '16 to '27.

- Labor increases 23%.
- Nonlabor decreases 4%.
- Internal Services increase 12%.
- Capital Outlay is constant.



## CONTACT

For technical support:

Glen Greenlee  
VP/Director Change Management  
Altarum Institute  
734-302-4620 (o)  
734-276-7710 (c)  
[glen.greenlee@altarum.org](mailto:glen.greenlee@altarum.org)

**2016 RESOLUTION NO. R16-xxx**

*Official Resolution of the Board of Commissioners  
Macomb County, Michigan*

**A Resolution Supporting the Macomb County Board of Commissioners' Application for a  
2016 Minigrant Program Project Grant**

Chairman Dave Flynn, on Behalf of the Board of Commissioners,  
Offers the Following Resolution:

**Whereas**, a goal of the Macomb County Board of Commissioners is to provide opportunities for residents of Macomb County to experience high quality arts and culture, especially when additional gains can be made in the areas of health and wellness and cultural learning; and

**Whereas**, the 2016 Minigrant Program – Arts Projects program is a partnership between the Michigan Council for Arts and Cultural Affairs (MCACA) and Regional Regranting Agencies throughout the state. Arts Projects Minigrants provide up to \$4,000 for locally developed, high quality arts and cultural projects. These are special opportunities to address local arts and cultural needs, as well as to increase public access to arts and culture; and

**Whereas**, MCACA Minigrants support a broad range of artistic expression from all cultures through projects which preserve, produce or present traditional or contemporary arts and culture and/or education. Applicants are limited to registered non-profit organizations located within the State of Michigan; and

**Whereas**, applicants can request a maximum of \$4,000; grants awarded must not exceed 50 percent of total project costs and a 1:1 cash and/or in-kind match is required. Projects must be completed between mid-February and September 30, 2016. Grant submissions must be entered by January 15, 2016; and

**Whereas**, yoga is considered an ancient art (and science) and has many benefits related to health and wellness for people of all ages. Yoga connects mind and body through the art of movement; and

**Whereas**, “Yoga At the Hill” is a Board of Commissioners-sponsored outreach event, administrated on behalf of commissioners by BOC staff in collaboration with Macomb County businesses and departments, and will be held at Freedom Hill County Park the morning of Saturday June 4, 2016.

**NOW THEREFORE BE IT RESOLVED** that the Macomb County Board of Commissioners supports the application for 2016 Minigrant Program - Art Projects grant funding for its outreach project, “Yoga At the Hill.”

**BE IT FURTHER RESOLVED** that hard copies of this resolution, digital copies if possible, be provided to the Michigan Council for Arts and Cultural Affairs and Regional Regranting Agencies as an attachment to the Board of Commissioners' application for a 2016 Minigrant.

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Dave Flynn  
Chairman, Macomb County Commission  
Commissioner, District 4

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Carmella Sabaugh  
Macomb County Clerk/Register of Deeds





# COMMUNITY MENTAL HEALTH ADMINISTRATION

22550 Hall Road ♦ Clinton Township, MI 48036  
PHONE: 586-469-5275 FAX: 586-469-7674  
www.mccmh.net

Mark A. Hackel  
County Executive

John L. Kinch  
Executive Director

January 08, 2016

**BOARD OF DIRECTORS**

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Vice-Chairperson

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Kathy D. Vosburg

**Memorandum:**

To: Henry Yanez  
(D - Sterling Heights)  
Michigan House of Representatives  
  
From: John Kinch  
Executive Director  
Macomb County Community Mental Health  
  
Re: FY 2016 Rate Setting

Dear Representative Yanez,

Please find the following talking points as Macomb County Community Mental Health (MCCMH) concern for current and future Medicaid funding for our consumers and our community based system of care. As we have discussed, the Michigan Department of Health and Human Services (MDHHS) is actively engaged in funding appropriations now referred to as "Redistribution of Funds" or similarly so named process. MCCMH will be the biggest County loser in FY 2016 and FY 2017 as the funding formula no longer accounts for past costs related to utilization of services. Hence, MCCMH stands to lose millions of dollars, particularly so at a time when the Affordable Care Act has mandated the provisions of the Home and Community Based Services (HCBS) Final Rule - Federal Intent.

\* The exclusion of the Utilization Factor from the proposed Fiscal Year 2016 Medicaid rate setting methodology is contrary to the MDHHS "values and goals" of promoting consumer choice, control, community inclusion and independence. Over the past many years, MCCMH has been progressive towards assisting consumers with Intellectual/Developmentally Disabilities (I/DD) via offering semi-independent living arrangements as opposed to group homes placements. The Community Living Supports (CLS) required to support consumer(s) are much more costly then placing the same consumer(s) into community living facilities and group homes.



A CARF Accredited  
Organization



MEMBER

- \* The exclusion of the Utilization Factor will have a devastating effect on our system of care and will reduce our Community Living Support revenue by thirty percent (30%), and at a cost of approximately 12.5 million dollars. Consequently, many consumers who have been living in semi-independent settings for years will be moved into group homes, and into living arrangements that will not respect consumer choice.
- \* MCCMH has engaged and monitored utilization management practices to support consumer(s) ability to live more full and meaningful lives. Practices whereas MCCMH helped to integrate consumers into the community, as requested by their dreams, wishes and desires. Those services allow consumer to attain and maintain the greatest possible independence.
- \* Today, MCCMH provides CLS services to approximately 2260 consumers, most with intellectual/developmental disabilities.
- \* Approximately five years ago, it was an initiative of MDHHS to have all consumers reside in community living facilities of less than six (6) consumers. MCCMH aggressively pursued these system of care changes and as of today, MCCMH does not have any consumers in group homes larger than six persons. Many consumers were offered the choice of semi-independent living with CLS services.
- \* Years ago it was MDHHS - managed care plan - for services/supports for persons with developmental disabilities that required each local Community Mental Health Services Program to make consumer-managed and directed services and supports available. Self-determination is at the core of consumer-managed services and supports. Self-determination in Michigan was central to the transition to a managed care service system for persons with developmental disabilities.
  - **FREEDOM:** The ability for individuals, with chosen family and/or friends, to plan a life with necessary supports, rather than purchase a program;
  - **AUTHORITY:** The ability for a person with a disability to control a certain sum of dollars in order to purchase these supports, with the backing of a social network or circle of friends, if needed.
  - **SUPPORT:** The arranging of resources and personnel, both formal and informal so to assist a person with a disability to live a life in the community, rich in community associations and contributions, and;
  - **RESPONSIBILITY:** The acceptance of a valued role in a person's community through employment, affiliations, spiritual development, and general caring for others, as well as accountability for spending public dollars in ways that are life-enhancing.
- \* MDHHS must realize now, that without adequate funding for the sustained support of CLS services in MCCMH, then MDHHS financial rate setting strategy becomes in direct opposition the emerging Home and Community Based Services Waiver - Final Rule -

Federal Intent....

- To protect a person's right to privacy, dignity, respect and freedom from influence and control.
- To support a person's independence in making life choices.
- To assist a person's choices of services, supports and providers.
- To ensure people receiving long term services and supports through Medicaid programs are part of the community in which they reside.
- To have access to the same conveniences as people not in Medicaid programs.
- To have one's own selection among all options available.
- To chose who one wants to live with.
- To have independence in making life choices.

Macomb County Community Mental Health Board, the Pre-paid Inpatient Health Plan and Community Mental Health Services Program administration, our providers and stakeholders, strongly encourage MDHHS to give serious consideration to the decisions being made relative to FY 2016 redistribution of funds, and the effects it will have on Macomb County citizens.

Thank you for your ongoing efforts to support our vulnerable consumers in Macomb County, those persons with Serious Mental Illness, Children with Severe Emotional Disturbance, Adults and Children with Developmental Disabilities, and those with Substance Abuse Disorders.

Henry, should you need any further information, please contact me directly @ 586.469.6462.

Cc: Lou Burdi (CMH Board Chair)  
CMH Board Members  
Mark Hacklel (Macomb County Executive)  
Macomb County Board of Commissioners